

Digital migration: rush is on, but where's the spectrum?



Bylssa Sikiti da Silva: @sikitimedia

5 Oct 2011

As the world prepares to switch off all analogue TV signals by 2015 and embrace digital terrestrial TV (DTT) - as per the International Telecommunications Union (ITU) recommendations - the rush is on to meet the deadlines and revolutionise the broadcasting sector. But, as the battle for spectrum heats up behind the scenes, this looks easier said than done.

"Spectrum is a very complex issue. The amount and use of spectrum is constrained by the international agreements and by domestic commitments, and bands for analogue broadcasting are now being opened to other uses," Fabio Leite, ITU deputy director for radio telecommunication bureau, said yesterday, Tuesday 4 October 2011.

Become crowded

Leite, who was speaking at the Radisson Blu Hotel in Johannesburg at the 42nd International Institute of Communications Conference (Twitter hashtag [#iic2011](#)), admitted that the spectrum environment has become a crowded area as more and more companies are requesting access to the orbit.

It is believed that worldwide the public sector, including defence ministries and security agencies, is sitting with over 40% of spectrum - some used and some unused - worth more than US\$100 billion.

MultiChoice technical operations manager for R&D Gerhard Petrick said a fast-changing ecosystem means that spectrum is increasingly in demand - a massive demand in some bands - and the 'value' of spectrum now varies, depending on band and demand, and discrepancies in communications services vs broadcast service.

According to a Cisco forecast report, mobile Internet users in Africa and the Middle East will increase by 90 times in 2015 and data traffic will grow at 130% per year. The report said the balance of data traffic in the region will match the balance of voice traffic and be mobile, making 3G and LTE networks critical for broadband everywhere, especially in Africa.

"Huge growth opportunity"

"This is a huge growth opportunity," said Dr Martin Cave, visiting professor at the UK's Imperial College Business School.

To rise to these challenges, Dr Cave suggests that traditional methods (allocation and assignment by command and control) should be implemented, which he said includes the following:

- Auctions: a major problem remains giving priority to revenue objectives by perpetuating scarcity - a short-term policy

if it cuts growth.

- Flexibility of use: technological and service neutrality typically involves a new specification of property rights - a switch from specifying what you must do to with the spectrum to specifying the maximum interference you can create.
- Secondary markets: consistent with market economies and produces efficient use of spectrum in the right circumstances.
- Valuation and administered prices for spectrum: these are used, among others, as shadow prices to assist public-sector decision-makers, for instance in procurement decisions.
- Refarming: "Refarming is a traditional tool of spectrum management, which includes both an operator upgrading from 2G to 3G and full transfer of ownership and use. There is more pressure to reform as shortages increase and technology speeds up. Refarming decisions can be enhanced by auctions or valuations."
- Spectrum-sharing model: a new and major prospect close to realisation.

Severely congested

However, as spectrum sharing between broadcasting and mobile services seems problematic - as Petrick put it - the industry calls for greater spectrum efficiency to make up for a severely congested spectrum space.

"The broadcasting industry cannot grow without digitisation," Petrick warned.

Brazilian-born Leite said one of the ITU's key issues include producing global standards, recommendations, reports and handbooks for wireless radiocommunication systems and applications (eg mobile, broadband, digital TV, intelligent transport systems, satellites and radar).

The purpose, he said, was to foster economies of scale, interoperability and global roaming. "You must remember that we also preserve some spectrum for emergency purposes, such as distress and safety applications," he said.

Balanced between unlicensed and licensed

Paul Mitchell, Microsoft senior director for technology policy, said there should be a balance between unlicensed spectrum and licensed spectrum, adding that one has to figure out what can be used and cannot be used.

Petrick urged the industry to ensure an efficient spectrum dividend through a harmonised implementation, and a deployment in line with claims made for access to spectrum.

"A large area coverage should be provided and priority areas, including remote areas, should be served first," he said, adding that the cost of wireless connectivity must decrease.

Table of countries that adopted DTT and year of adoption

Country	Start of DTT
UK	1998
Sweden	1999
Spain	2000
Finland	2001
Switzerland	2001
Germany	2002
Belgium	2002
Holland	2003
Italy	2003
France	2005
Denmark	2006
Austria	2006
Greece	2006
Norway	2007

Portugal	2008
Ireland	?

Source: Phil Laven, DVB Project office, DVB World 2011, Nice, France, 7 March 2011

ABOUT ISSA SIKITI DA SILVA: @SIKITIMEDIA

Issa Sikiti da Silva is a winner of the 2010 SADC Media Awards (print category). He freelances for various media outlets, local and foreign, and has travelled extensively across Africa. His work has been published both in French and English. He used to contribute to Bizcommunity.com as a senior news writer.

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